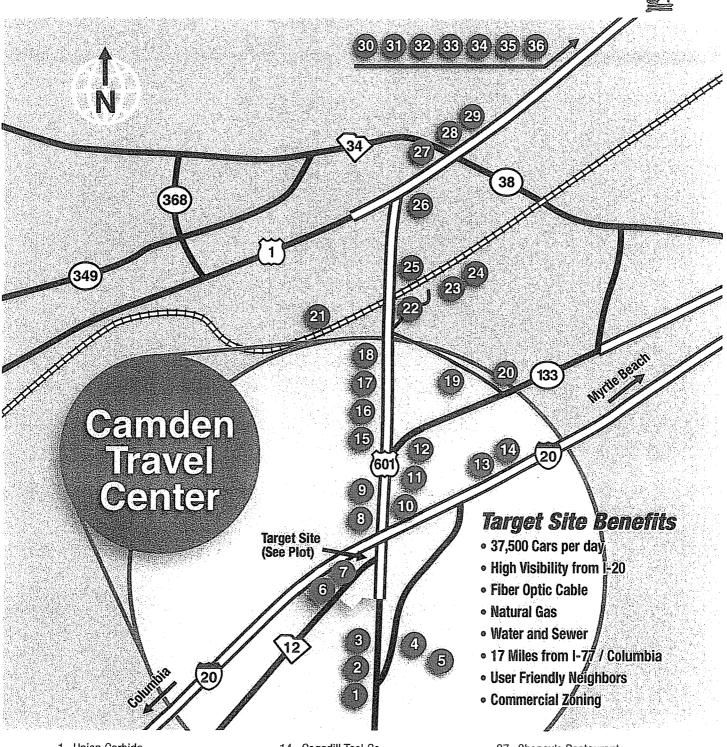
EXHIBIT 1

TESTIMONY OF JOHN C. JUDY, JR.



- 1. Union Carbide
- 2. Filter Plant
- 3. Standard Corporation
- 4. Utaka Manufacturing
- 5. Target Warehouse Distribution
- 6. Campground / RV Park
- 7. Historical Church
- 8. Days Inn
- 9. Convenience Store
- 10. Ramada Motel
- 11. Pilot Truck Stop
- 12. Hardee's
- 13. Textile Co.

- 14. Cogsdill Tool Co.
- 15. Crane Co.
- 16. Carolina Awning Co.
- 17. Mancor
- 18. Dana Corporation
- 19. Bulldog Trucking
- 20. Textile Sewing Co.
- 21. Standard Warehouse
- 22. Concrete Co.
- 23. Standard Warehouse
- 24. Standard Warehouse
- 25. Rabon Const. & Concrete Co.
- 26. Redford Ford

- 27. Shoney's Restaurant
- 28. McDonald's
- 29. Convenience Store
- 30. Walmart Shopping Center
- 31. Kmart Shopping Center
- 32. Dupont Manufacturing
- 33. Lowe's, Inc.
- 34. Toyota Dealer
- 35. Chevrolet Dealer
- 36. Chrysler Dealer

PLEASE NOTE:

Locations are subject to change

SEE "WWW. Camdentrevel center. com

EXHIBIT 2

TESTIMONY OF JOHN C. JUDY, JR.

1435

BEFORE

2012 60T 25 PH 2: 48

THE PUBLIC SERVICE COMMISSION OF

SOUTH CAROLINA

SC PUBLIC SERVICE COMMISSION

DOCKET NO. 2012-94-S

| | 11/1/17 | E.) |
|----|---------------------------|---|
| | Recla Utilit of rat to ce | ication of Palmetto Wastewater amation, LLC d/b/a Alpine bites for adjustment tes and charges for, and modification ration terms and conditions related to rovision of sewer service. DIRECT TESTIMONY OF DONALD J. CLAYTON |
| 1 | Q. | PLEASE STATE YOUR NAME AND BUSINESS ADDRESS. |
| 2 | A. | My name is Donald J. Clayton. My principal place of business is 301 |
| 3 | | Oxford Valley Road, Suite 1604, Yardley, Pennsylvania, 19067. |
| 4 | • | |
| 5 | Q. | WHERE ARE YOU EMPLOYED AND IN WHAT CAPACITY? |
| 6 | A. | I am Vice President of Management Consulting at Tangibl, LLC. |
| 7 | | |
| 8 | Q. | HOW LONG HAVE YOU BEEN EMPLOYED AT TANGIBL, LLC? |
| 9 | Α. | I have been employed at Tangibl, LLC since April 2007. |
| 10 | | |
| 11 | Q. | PLEASE DESCRIBE TANGIBL, LLC. |
| 12 | A. | Tangibl, LLC is a professional services firm serving water, wastewater, |
| 13 | | waste services and energy utilities. |
| 14 | , | |

| 1 | Q. | WHAT IS YOUR EDUCATIONAL BACKGROUND? |
|----|----|--|
| 2 | Α. | I have Bachelor of Science in Civil Engineering and Masters of Business |
| 3 | | Administration degrees from Rensselaer Polytechnic Institute. |
| 4 | | |
| 5 | Q. | PLEASE DESCRIBE YOUR WORK EXPERIENCE. |
| 6 | A. | Throughout my career I have served public utilities in consulting and |
| 7 | | executive capacities. Recent assignments include preparation of rate cases, cost |
| 8 | | of service and rate design studies for gas and water utilities and depreciation |
| 9 | | studies for electric, gas, water, wastewater, thermal and railroad companies. My |
| 10 | | work experience is further detailed in my resume which is attached hereto as |
| 11 | | Exhibit DJC-1. |
| 12 | | |
| 13 | Q. | DO YOU HOLD ANY PROFESSIONAL CERTIFICATIONS? |
| 14 | A. | Yes. I am a Registered Professional Engineer in Pennsylvania. I am also |
| 15 | , | a Chartered Financial Analyst and a Certified Depreciation Professional. |
| 16 | | |
| 17 | Q. | HAVE YOU HAD FORMAL TRAINING RELATING TO UTILITY |
| 18 | | ACCOUNTING AND RATEMAKING? |
| 19 | A. | Yes. I have completed utility accounting and ratemaking seminars offered |
| 20 | | by Price Waterhouse and Salomon Brothers. I have also completed 5 one-week |
| 21 | | programs offered by Depreciation Programs, Inc. in the areas of actuarial and |
| 22 | | simulated life analysis, forecasting of life and net salvage, and preparing and |
| 23 | | managing depreciation studies |

BEFORE

THE PUBLIC SERVICE COMMISSION OF

SOUTH CAROLINA

DOCKET NO. 2012-94-S

| | IN R | YE: |
|----|---------------------------------|---|
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| 21 | | programs offered by Depreciation Programs, Inc. in the areas of actuarial and |
| 22 | | simulated life analysis, forecasting of life and net salvage, and preparing and |
| 23 | | managing depreciation studies. |

| 1 | Q. | HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE PUBLIC |
|----|----|--|
| 2 | | SERVICE COMMISSION OF SOUTH CAROLINA? |
| 3 | A. | No. |
| 4 | | |
| 5 | Q. | HAVE YOU PRESENTED EXPERT TESTIMONY IN RATE RELATED |
| 6 | | PROCEEDINGS BEFORE OTHER REGULATORY AGENCIES? |
| 7 | A. | Yes. My recent testimonial history is attached hereto as Exhibit DJC-2. |
| 8 | | |
| 9 | Q. | WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS |
| 10 | | PROCEEDING? |
| 11 | A. | The purpose of my testimony is to support the application for rate relief of |
| 12 | | Palmetto Wastewater Reclamation LLC, doing business as Alpine Utilities, which |
| 13 | | I will refer to from time to time in my testimony as "PWR" or the "Company", |
| 14 | | and to sponsor Exhibit B to the application as filed with the Commission in this |
| 15 | | proceeding. |
| 16 | | |
| 17 | Q. | WAS EXHIBIT B TO THE APPLICATION PREPARED BY YOU OR |
| 18 | • | UNDER YOUR SUPERVISION? |
| 19 | A. | Yes. |
| 20 | | |
| 21 | Q. | WOULD YOU PLEASE DESCRIBE WHAT EXHIBIT B TO THE |
| 22 | | APPLICATION SHOWS? |

| Yes. Exhibit B consists of 5 schedules, A through E. Schedule A is the |
|--|
| Company's balance sheet as of December 31, 2011, set out by National |
| Association of Regulatory and Utility Commissioners, or "NARUC", Uniform |
| System of Accounts, or "USOA", for Class A Wastewater Utilities accounts. |
| Schedule B is the Company's income statement for the year ended December 31, |
| 2011, including per books amounts, pro-forma adjustments, pro-forma amounts at |
| present rates, proposed increase and pro-forma proposed amounts, again by |
| USOA account. Schedule B utilizes revenues and expenses for January 1 through |
| August 11, 2011 the period when the Alpine system was owned by its |
| predecessors, and revenues and expenses for August 12 through December 31, |
| 2011, the period when it was owned by PWR Alpine. I should note that an error |
| was discovered in Schedule B subsequent to its filing with the application, which |
| I will comment upon separately. Schedule C shows the Company's billed |
| revenue at present and proposed rates by customer classification for the test year |
| ended December 31, 2011. Schedule D shows the company's original cost, pro- |
| forma additions and retirements, pro-forma original cost, service life, annual |
| depreciation rate and pro-forma depreciation expense by USOA account for Plant |
| in Service and Contributions in Aid of Construction, or "CIAC", as of December |
| 31, 2011. Schedule E shows the actual number of customers and Equivalent |
| Residential Customers, or "ERCs" for Commercial and Industrial and Residential |
| (including multi-family) customer classes as of December 31, 2011 and projected |
| through December 31, 2012. |

A.

1.

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| 1 | Q. | YOU MENTIONED AN ERROR IN SCHEDULE B TO EXHIBIT B; |
|------|-------------------------------|---|
| 2 | | WOULD YOU PLEASE ELABORATE UPON THAT? |
| 3 | Α. | Yes. A pro-forma adjustment of \$320,985 related to capitalized |
| 4 | | maintenance was inadvertently included in the Company's revenue requirement |
| 5 | | as both an expense and as a part of the amortization of capitalized maintenance. |
| 6 | | As further explained below, PWR is seeking recovery of its capitalized |
| 7 | | maintenance costs over a five-year period as a regulatory asset. However, these |
| 8 | | same costs were erroneously included in Account 736, Contract Services - Other |
| 9 | | Maintenance, on the Income Statement at page 1 of Schedule B. Thus, these costs |
| 10 | | (\$320,985) were handled incorrectly in the rate filing. When the Company |
| 11 . | | discovered this, they immediately informed ORS. I understand that ORS will |
| 12 | | address the effect of this error as an adjustment in its testimony supporting its |
| 13 | | audit report in this matter and for that reason I am not proposing to amend |
| 14 | • | Schedule B. However, I would note that the adjustment to account for this error |
| 15 | $\mathcal{C}_{\mathcal{C}}$, | will result in a reduction in the proposed monthly sewer rate from the \$34.14 to |
| 16 | - V . | \$29.87 per single family equivalent. |
| 17 | • | |
| 18 | Q. | WHAT IS THE OVERALL RATE INCREASE THAT PWR SEEKS AS A |
| 19 | • | RESULT OF THIS ADJUSTMENT? |
| 30 | \mathcal{L} | DXXD :1:: 11:::1: |

revenue, the Company is requesting that the monthly charge per single family

\$1,704,476 reflected in the Application. To achieve this level of additional

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equivalent be raised by \$13.12 from the current \$16.75 to the \$29.87 figure I just

2 mentioned.

4 Q. WHEN WAS A GENERAL RATE INCREASE LAST REQUESTED FOR

THE CUSTOMERS SERVED BY THE ALPINE SYSTEM?

A. The last application for rate relief for customers served by the Alpine system was filed in 2008. As the Commission is aware, that application resulted in the approval of a Settlement Agreement which allowed for an operating margin of 22.23%, the effect of which was to permit a 24.08% increase in the residential monthly sewer rate to the current \$16.75 and an equivalent percentage increase in the monthly rates for the various commercial customers served by the system.

This settlement was based upon a test year ending December 31, 2007.

A.

14 Q. WHY IS PWR REQUESTING RATE RELIEF AT THIS TIME?

operating margin on a per books basis and a (19.16%) operating margin (loss) on a pro-forma basis at present rates. Both the per books and pro-forma operating margins are well below the 22.23% operating margin allowed by the Commission in the last rate case. Without rate relief PWR will be unable to continue to meet its financial obligations and to attract investment capital for plant expansions and replacements. Such a scenario places in jeopardy the Company's ability to continue to provide safe, reliable and efficient sewer utility services to its customers. PWR is currently making capital improvements to both the

XXX Where & What cities?

Charies

Memorandum of Understanding (MOU) with the South Carolina Department of Health and Environmental Control which is discussed in the direct testimony of Rick Melcher on behalf of PWR. Since PWR acquired the Alpine system in August 2011, it has spent over \$3.3 million on such capital improvements, with more improvements to be made in the near future.

Q.

A.

WHAT HAS BEEN THE COMPANY'S EXPERIENCE WITH THE COSTS

It has been approximately four (4) years since the current rates were Mis is

placed into effect and in that time the expenses for the system have increased. Increased operational expenses for things such as purchased power, employee salaries, contract services, insurance, etc. have been incurred since the last test year. In addition, taxes and depreciation expense have also increased. Customer growth has been relatively low over this time period. Also, the aging infrastructure of the system has resulted in increased replacements in lines and mains, manholes, pumping stations, the wastewater treatment plant and other parts of the Company's plant. And, the Company has implemented new, ongoing operational programs such as right of way clearing and grease trap inspections which have also increased the costs of operation.

Q. TO WHAT DOES THE CAPITALIZED MAINTENANCE INCLUDED IN

23 EXHIBIT B RELATE?

| | | | | | å | | | |
|---------------------|--------|--------|----|---------|-------|----|--------|---|
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| Khy drd n Closic | s 4 6 | Tale - | du | e dilis | لمادر | ر. | 10/3 | B |

| / | Exhibit B includes \$192,151 of capitalized maintenance during the test |
|---|---|
| | year for cleaning lines, camera work on lines, root cutting, and removing debris in |
| | the lines. The costs for these types of activities are generally expensed. |
| ' | However, since the Alpine system was in such a state of disrepair, which resulted |
| | in a number of well-publicized SSO's, PWR chose to perform these activities on |
| | an accelerated basis in order to improve the system and to determine what other |
| | work would be needed. Additionally, a pro forma adjustment of \$320,985 for |
| | additional expenses related to these types of activities was added for a total of |
| 9 | \$513,136 of deferred capitalized maintenance. PWR is seeking recovery of these |
| (| costs over a five-year period as a regulatory asset. did Mis Not Show is purchase price of Aprine? Thould have? |
| | |

12 Q. HOW WERE THESE COSTS PRO FORMED INTO THE RATE FILING?

These costs were added to Account 186.2, Other Deferred Debits, on the Balance Sheet to be amortized over five years.

16 Q. HOW SHOULD COSTS ASSOCIATED WITH SATELLITE SYSTEMS BE

HANDLED?

A.

A.

A.

Typically, costs associated with satellite systems would be incurred by the owners of such systems. However, where satellite system maintenance is either inadequate or non-existent, as I understand was the circumstance with a number of satellite systems connected to the Alpine system, it can become necessary for a utility to incur some of these costs in order to avoid having necessary utility system improvements rendered ineffective. Therefore, for the improvements of

| | | | 11/35 |
|----|----|---|---------------------------------------|
| | : | | . [|
| 1 | | the type made to the Alpine system to be effective, a utility may find it necessary | 12 12 12 |
| 2 | | to make needed repairs to satellite systems to avoid sanitary sewer overflows and | 1811/1380 |
| 3 | | excessive inflow and infiltration. PWR found it necessary to address the | 415,000 |
| 4 | | shortcomings in these satellite systems so that the Alpine system could work | or our |
| 5 | | effectively and the benefits to the improvements it was making to the Alpine | |
| 6 | | system were not lost. In the end, the entire system is improved and the utility | |
| 7 | | customers benefit from these expenses. This issue is further covered in the | System |
| 8 | | testimony of Mr. Edward Wallace. | Sorur System At Milia Ocurad |
| 9 | • | | 2010299 |
| 10 | Q. | BASED ON THE TEST YEAR DATA AS ADJUSTED, WHAT | Mala |
| 11 | | OPERATING MARGIN RESULTS AFTER THE REQUESTED RATE | |
| 12 | | INCREASE IS CONSIDERED? | |
| 13 | A. | Based on the adjusted test year data and the requested rate, as revised, of | |
| 14 | | \$29.87 per ERC per month, the resulting operating margin is 15.00%. The | |
| 15 | | 15.00% operating margin is well within the range of operating margins the | |
| 16 | | Commission has recently approved for other sewer utilities. By contrast, I would | |
| 17 | | observe that the operating margin previously approved by the Commission for the | |
| 18 | | Alpine system is 22.23%. | |
| 19 | | | |
| 20 | Q. | PLEASE EXPLAIN HOW TEST YEAR REVENUES AND EXPENSES | |
| 21 | | WERE ADJUSTED. | |
| 22 | A. | Pro forma adjustments were made to test year revenues and expenses | |

based on known and measurable changes.

| 1 | | |
|-----|----|---|
| 2 | Q. | WHAT ADJUSTMENTS WERE MADE TO THE PER BOOKS |
| 3 | | INCOME STATEMENT ON SCHEDULE B? |
| 4 | A. | The adjustments to the per books income statement on Schedule B include |
| 5 | | corrections and reclassifications; removal of non-recurring items and items which |
| 6 | | should have been capitalized from the test year expenses; addition of the cost of |
| 7 | | new maintenance programs and depreciation expense related to plant added after |
| 8 | | the test year; annualization of current contract operations; amortization of rate |
| 9 | • | case expense over three years; and the income tax effects of all of the other |
| 10 | | adjustments. The specific adjustments are detailed at the bottom of Schedule B. |
| l 1 | | |
| 12 | Q. | HAVE THE COMPANY'S EXPENSES INCREASED SINCE THE LAST |
| 13 | | RATE CASE? |
| 14 | Α. | Yes, they have. For the year ended December 31, 2007, which again was |
| 15 | | the test year in the last case, total book expenses were \$989,000. For the year |
| 16 | | ended December 31, 2011, which is the current test year, total book expenses |
| 17 | | were \$1,726,000. |
| 18 | • | |
| 19 | Q. | HOW DID THE AMOUNTS BOOKED FOR PLANT IN SERVICE, CIAC |
| 20 | | AND ACCUMULATED DEPRECATION AND AMORTIZATION OF |
| 21 | | CIAC COMPARE TO THE AMOUNTS PREVIOUSLY RECORDED? |
| | | |

22

23

Plant in service increased by approximately \$3.6 million due to capital

investments. CIAC was increased by \$41,000. Accumulated depreciation has

| 1 | | continued to reflect Commission guideline service lives and straight line |
|------|----|---|
| 2 | | depreciation as opposed to accelerated tax depreciation which is not permitted |
| 3 | | under the USOA. Accumulated depreciation was increased by approximately |
| 4 | | \$887,000. CIAC amortization was similarly adjusted to reflect straight line |
| 5 | | depreciation based on guideline lives as opposed to accelerated tax depreciation. |
| . 6 | | Accumulated CIAC amortization was increased by approximately \$61,000. |
| 7 | | |
| 8 | Q. | WOULD YOU BRIEFLY EXPLAIN THE METHODOLOGY THE |
| 9 | · | COMPANY USED TO ESTABLISH THE BEGINNING BALANCES FOR |
| 10 | | PLANT AND CIAC AS OF AUGUST 1, 2011? |
| 11 | A. | Yes. In 2011 the Company did not acquire all the fixed assets of the |
| 12 | | Alpine Utilities system, mainly those related to its office and office machines and |
| 13 | | equipment. Thus, those fixed assets were eliminated from plant in service and |
| 14 | | accumulated depreciation balances on day one. Since then PWR has recorded |
| 15 | | new fixed assets and accumulated depreciation. CIAC was carried forward using |
| 16 | | balances which existed at the time of acquisition. |
| 17 | | |
| 18 | Q. | HOW WAS ACCUMULATED DEPRECIATION RELATED TO PLANT |
| 19 | | AND ACCUMULATED AMORTIZATION RELATED TO CLAC |
| 20 | | ESTABLISHED? |
| 21 | A. | PWR continued depreciating plant in service and amortizing CIAC based |
| . 22 | | on the same methodologies as allowed by the Commission. |
| 23 | | |

| 1 | Q. | HOW DO THE PLANT IN SERVICE, CIAC AND RELATED |
|-----|----|--|
| 2 | | DEPRECIATION AND AMORTIZATION AMOUNTS AFFECT THE |
| . 3 | | COMPANY'S REVENUE REQUIREMENT? |
| 4 | A. | If the Company's plant and CIAC balances are changed, depreciation and |
| 5 | | amortization expense will have to be adjusted accordingly. Any change made to |
| 6 | | the allowed level of expenses affects the revenue requirement. |
| 7 | | |
| 8 | Q. | HOW WERE THE PLANT, CIAC, ACCUMULATED DEPRECIATION |
| 9 | | AND ACCUMULATED AMORTIZATION BALANCES AS OF |
| 10 | | DECEMBER 31, 2011 DETERMINED? |
| 11 | A. | The August 1, 2011 balances were brought forward based on the additions |
| 12 | | and retirements from then until December 31, 2011. |
| 13 | | |
| 14 | Q. | WERE THERE ANY PRO FORMA ADDITIONS OR RETIREMENTS TO |
| 15 | | PLANT INCLUDED IN THE BASIS FOR DEPRECIATION IN THIS |
| 16 | | CASE? |
| 17 | A. | Yes, the actual additions and retirements affect depreciation expense |
| 18 | | which is part of the revenue requirement. This includes depreciation expense |
| 19 | | related to the pro forma capital additions for the MOU mentioned previously. The |
| 20 | | original cost and depreciation schedule on per books and pro forma bases are |
| 21 | | shown in Schedule D of Exhibit B. |
| 22 | | · |

| 1 Q. | WHAT IS THE PROPOSED RATE INCREASE DESIGNED TO |
|-------------|---|
| 2 | ACCOMPLISH FOR THE COMPANY? |
| 3 A. | An increase in PWR's current rates is designed to generate addition |
| 4 | revenues that will allow the Company to adequately fund its operations, attra |
| 5 | capital, comply with regulatory requirements and continue to provide excelle |
| 6 | sewer service to its existing and future customers. |
| 7 . | \(\cdot\) |
| 8 Q. | DOES THIS CONCLUDE YOUR TESTIMONY? |
| 9 A. | Yes. It does. Yes. It does. |



DONALD J. CLAYTON / Vice President

DIRECTOR, REGULATORY ECONOMICS

Mr. Clayton has over 30 years' experience in the energy utility industry and management consulting profession. His experience includes financial and treasury management, including his role as Vice President and Treasurer at DQE, at that time the parent company of Duquesne Light Company. Mr. Clayton also has extensive experience in new venture creation, as President of the AquaSource venture at DQE and President and Chief Operating Officer of Conjunction LLC in New York State. In his management consulting roles, Mr. Clayton's technical specialties include public utility valuation, depreciation, plant, rate base, cost of service and rate design as well as economic analysis and financial modeling.

Mr. Clayton holds a Bachelors of Science in Civil Engineering and a Master of Business Administration from Rensselaer Polytechnic Institute. He is a registered Professional Engineer in the Commonwealth of Pennsylvania, a Chartered Financial Analyst, as well as a Certified Depreciation Professional.

Professional Experience

Representative assignments include d:

- Allegheny Energy, Inc., Greensburg, Pennsylvania Depreciation Studies of Regulated Electric Companies in West Virginia and Unregulated Generation Plant. The studies included development of annual depreciation rates for regulated electric plant in service in West Virginia and the unregulated generating plant throughout the system. Elements of the study included a field inspection of power plants, major substations, operations centers and office buildings; discussions with management regarding outlook; statistical analyses of service life and net salvage, and calculation of annual and accrued depreciation using several alternative bases and procedures. The depreciation study for the regulated West Virginia Utilities was filed with the West Virginia Public Service Commission in September 2006.
- Citizens Gas and Coke Utility, Indianapolis, Indiana Depreciation Studies of Gas and Thermal Plant. The studies involved development of annual depreciation rates for gas and thermal plant. Field inspections of the facilities were performed, discussions with management regarding outlook were held, statistical analyses of service life and salvage data were conducted and annual and accrued depreciation were calculated.
- East Kentucky Power Cooperative, Winchester, Kentucky Depreciation Studies of Electric Plant. The study involved development of annual depreciation rates for the company's electric plant including generation, transmission and general plant. The study included a field inspection of power plants, major substations, operations centers and office buildings; discussions with management regarding outlook; statistical analyses of service life and net salvage, and calculation of annual and accrued depreciation. The depreciation study filed with the Kentucky Public Service Commission in May of 2006 and the Rural Utilities Service in June of 2006.
- Anchorage Water and Wastewater Utility (AWWU), Anchorage, Alaska Testimony on Contributed Plant and Depreciation Studies for Water and Wastewater Plant. The first assignment included rebuttal testimony on behalf of the company related to its accounting treatment of contributed plant. The depreciation studies included field inspections of the treatment plants, major pumping stations, and offices; discussions with management regarding outlook; data assembly; statistical analysis of service life and net salvage; and calculation of annual and accrued depreciation related to pant in service as of December 31, 2005.

- Kansas City Southern Railroad (KCS), Kansas City, Missouri Capitalization Policy and Depreciation Studies for Kansas City Southern, Kansas City Southern de Mexico, and Texas Mexican Railway. The first assignment involved development of a revised capitalization policy. The Company's existing capitalization policy and retirement units catalogue were compared with those of other class I and passenger railroad companies and revisions were suggested and subsequently adopted by the company. The depreciation studies involved discussions with management regarding outlook, statistical aging of the subsidiary company property, service life and net salvage analysis and calculating of annual and accrued depreciation.
- East Resources, Inc., Pittsburgh, Pennsylvania Base Rate Case Filing. The assignment involved preparation of a complete base rate case filing for the Company's West Virginia gas utility division. Exhibits were prepared in conformance with the West Virginia Commission's filing requirements under Rule 42. Direct testimony was prepared and responses to numerous data requests were completed. The case was filed in April 2006 and was settled in September 2006.

Conjunction LLC was formed to develop a high voltage direct current transmission line from upstate New York to New York City.

- Responsible for day-to-day activities of the firm, raising equity capital to fund the project and negotiation of
 numerous contracts and agreements between the Company and its consultants, lawyers, land owners and
 investors.
- Responsible for preparation of the Company's transmission siting filing under Article VII before the New York Public Service Commission and the FERC filing for merchant transmission line status.

2000 – 2002 ENERGY LEADER CONSULTING, LLC PARTNER

Energy Leader Consulting provided strategic consulting to energy companies concerning opportunities related to electric generating stations.

- Performed acquisition analysis for generating stations, identification of power plant development opportunities throughout the U.S. market and diagnostic studies for electric generators.
- Led multi-million dollar study for Amtrak to determine the feasibility of using their railroad rights-of-way for electric transmission.

- Mr. Clayton developed and directed the AquaSource subsidiary where he managed all aspects of a rapidly-growing business, including development of the initial business plan, integration of acquisition targets, recruitment of executive staff, and political and regulatory relations. He also headed the rate case filed in Texas for a statewide tariff related to the small water and wastewater companies acquired by AquaSource.
- As Vice President and Treasurer, Mr. Clayton was responsible for corporate finance, financial planning, corporate budgeting, cash management and investor and shareholder relations during a period of unprecedented organizational and marketplace changes. While he was Vice President and Treasurer, he was the stranded cost witness for Duquesne Light Company in their restructuring proceeding before the Pennsylvania Public Utility Commission

Mr. Clayton's first position with DQE was as Manager of the Valuation and Property Records (Fixed Assets)
department, where he was responsible for the Company's \$5+ billion of fixed assets and the construction cost
accounting system, at a time when two nuclear electrical generation plants were being built and added to rate
base. While in this position, he was the company's rate base and depreciation witness in its two largest rate
cases.

- Performed numerous cost-of-service, rate design, depreciation and other valuation and rate related assignments for electric, gas, water and sewer clients in the public and private sectors.
- Developed a PC-based cost of service program and completed a program for evaluating street lighting.

- Performed numerous studies in the areas of depreciation and cost of service for electric, gas, telephone, water, wastewater and railroad companies.
- Presented expert testimony before the Pennsylvania Public Utility Commission, the Alaska Public Utilities Commission and Monmouth County Court in New Jersey.
- Completed assignments for more than 50 companies, including electric, gas, water, and telephone and railroad clients.
- Participated in the valuation related to the \$2.1 Billion conveyance of the former Penn Central Railroad to Conrail and provided the analytics for three successful tax cases involving more than \$300 million in tax depreciation for the Union Pacific, the Burlington Northern and the Chesapeake & Ohio Railroads.

Continuing Education

- All programs offered by Depreciation Programs, Inc.
- Management training courses offered by the Edison Electric Institute.
- Utility accounting seminars offered by Salomon Brothers.

Professional Societies

Mr. Clayton is an active member of the Society of Depreciation Professional where he is an instructor at their annul depreciation training sessions. He has taught the basic life analysis course and the advanced course on preparing and defending a depreciation study.

Testimonial History of Donald J. Clayton

| Regu | Regulatory Cases State / Agency I | Regulatory Cases State - Agency Docket Number | Company | Utility Type | Primary Issue | |
|-------------|--------------------------------------|--|---|------------------|--|---|
| Ą | RCA | U-04-22 | Anchorage Water and Wastewater Utility | Water/Wastewater | Contributed water/wastewater plant and depreciation | |
| AK | RCA | | Anchorage Water and Wastawalar Hilly | Minima | | |
| Z | IURC | Cause No. 43201 | Citizens Thermal | Steam Thermal | Contributed water/wastewater plant and depredation | |
| Z | URC | Cause No. 43463 | Citizens Gas & Coke I ffilty | Gas Hellita | Depoted | |
| Z | URC | Cause No. 43624 | Citizens Gas of Westfield | 2 0 | Depreciation | |
| ₹ | KYPSC | | East Kentucky Power Cooperative | Electric | Depredation . | * |
| : | | | | | Depreciation and Net Salvage for Static Var | |
| NA | FERC | ER-07-562-004 | Trans-Allegheny Interstate Line Company (Allegheny) Potomac-Appalachian Transmission Highline, LLC (AEP/Allegheny | Electric | Compensator | |
| NA | FERC | ER-08-386-000 | Energy) | Electric | Depreciation and Net Salvage of Transmission Plant | |
| N/A | FERC | ER-09-35-000 | Taligrass Transmission, LLC (AEP/MidAmerican/OGE) | Electric | Depreciation and Net Salvage of Transmission Plant | |
| N/A | FERC | ER-09-36-000 | Prairie Wind Transmission, LLC (AEP/MidAmerican/Westar) | Electric | Depreciation and Net Salvage of Transmission Plant | |
| N/A | FERC | ER-09-75-000 | Planser Transmission 11 C (AEP/Duke Enemy) | II Control | Dentedation and Net Salvace of Transmission Diant | |
| ð | 000 | Cause Nos PLID 200800144 | Public Service Company of Oklahoma (AED) | Cladic | Net selvene | |
| 8 | ORPUC | | Avista Compration | Cae | Cash working capital | |
| Ą | PAPUC | | Duggesne i joht Company | Flerhi | Rate hase and denociation | |
| Ą | PAPUC | | Duquesne Light Company | Flectric | Rate base and denreciation | |
| ΡĄ | PAPUC | R-00974041 | Duquesne Light Company | Flechic | Stranded cost and electric industry restructuring | |
| | | | | 1. | Revenue requirements, cost of service, cost of | |
| ¥ | TCEQ | (SOAH) 582-09-4290 | Country Vista | Wastewater | capital, rate design | |
| ì | | | | | Revenue requirements, cost of service, cost of | |
| <u> </u> | 3 | (SOAH) 582-08-0702 | Shaded Lane Water Company | Water | capital, rate design | |
| ዾ | TCEQ | (SOAH) 582-12-1634 | D & K Development Corp. | Wastewater | revenue requirements, cost of service, cost of capital, rate design | |
| | | | | | Rate base, cost of service, cost of capital, working | |
| ≩ | WVPSC | WVPSC 06-0445-G-42T | East Resources | Gas | capital and revenue requirements | |
| 7001 | 000 | Fo. C 2500 00 COCKAN | | • | Rate base, cost of service, cost of capital, working | |
| > | VVY PSO | 08-02/3-6-421 | East Kesources | Gas | capital and revenue requirements Rate base, cost of service, cost of capital, working | |
| × | WVPSC | WVPSC 09-2069-G-42T | Megan Oil & Gas Company | Gas | capital and revenue requirements | |
| | | | | | Rate base and accumulated depreciation related to | |
| ≩ | WVPSC | WVPSC 10-0757-G-D | Megan Oil & Gas Company | Gas | request for change in depreciation rates. | |
| 700 | C/CC/VV | NO-3-020-50 OSG/W | Monongaheta Power Company and The Potomac Edison Company | | Description of comments of contract of the contract of | |
| : | 3 | 10210 | | נופכתוכ | Deferred tax assets and liabilities, net operating | |
| M | WVPSC | WVPSC 11-0410-G-42T | Bluefield Gas Company | Gas | losses and IRS Tax normalization | |
| | | | | | Rate base, cost of service and revenue | |
| ≩ | WVPSC | WVPSC 11-0532-G-42T | Megan Oil & Gas Company | Gas | requirements | |
| | | | | | hate base, tost of service, deferred tax assets and liabilities, net operating losses, IRS Tax | |
| W | WVPSC | WPSC 11-1321-G-42T | Blacksville Oil & Gas Company | Gas | normalization and revenue requirements | |
| | | | | | | |

Testimonial History of Donald J. Clayton

| (| et Company Complete rate case preparation, Including rate base, | cost of service, cost of capital, working capital, billing Wastewater analysis and revenue requirements | cost of service, cost of capital, working capital, billing Malar | Date | CFAT H2O, Inc. Water/Wastewater analysis and revenue requirements | Complete rate case preparation, including rate base, cost of service, cost of service, cost of service, cost of service. | Tradewinds Utilities, Inc. | | Avista Corporation · Electric/Gas Cash working capital study | . Complete rate case preparation, including cost of | servica, billing analysis and revenue requirements | Wastewater | · Avista Corporation Electric/Gas Cash working capital study | Avista Corporation Electric/Gas Cash working capital study | Company, West Virginia Utility Company Electric | . Complete-Rule 42 Exhibit preparation, including rate | | Black Diamond Power Company Electric | Complete Rule 42 Exhibit preparation, including rate base, cost of service cost of sential working carital | Elk Power Company | | Union Power Company Electric and revenue requirements | | | international provided to the control of the contro | 0::001 |
|-----------------------------------|---|---|--|------|---|--|----------------------------|-------------|--|---|--|------------|--|--|---|--|----|--------------------------------------|--|---------------------|--|---|-------|-----------------|--|--------|
| Case Support (No testimony filed) | Statu (Ageney, Docket)Number | : 090182 | 100149 | | ; 100126 | | ; 100127 | AVG-10-01-E | AVG-10-01-G | | | • • | | UG-100468 | WVPSC 08-2030-E-PC | | •. | WVPSC 09-1985-E-42T | | WVPSC 09-1986-E-42T | | WVPSC 09-1987-E-42T | | y Docket Number | C AZ | |
| Support (I | Aguid | FLPSC | FLPSC | | FLPSC | | FLPSC | PUC | PUC | | | PSCSC | WUTC | WUTC | WVPSC | | | WVPSC | | WYPSC | | WVPSC | 9 | Agency | RUS | |
| Case | olen | 己 | Œ. | | ద | | 료 | 0 | 0 | | | ပ္တ | ¥ | W | ` | | | ≩ | | ≩ | | ≩ | Other | Since | ¥ X | |

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BEFORE

THE PUBLIC SERVICE COMMISSION OF OMMISSION

SOUTH CAROLINA

DOCKET NO. 2012-94-S

| | IN RI | ∃: |
|----|----------------------------|---|
| | Recla Utilit of rat to cer | cation of Palmetto Wastewater mation LLC, d/b/a Alpine ies for adjustment es and charges for, and modification tain terms and conditions related to ovision of sewer service. DIRECT TESTIMONY EDWARD R. WALLACE, SR., CPA |
| 1 | Q. | PLEASE STATE YOUR NAME AND BUSINESS ADDRESS. |
| 2 | A. | My name is Edward R. Wallace Sr. My principal place of business is 10913 |
| 3 | | Metronome Drive, Houston, Texas, 77043. |
| 4 | | |
| 5 | Q. | WHERE ARE YOU EMPLOYED AND IN WHAT CAPACITY? |
| 6 | Α. | I am employed as the President and CEO of Ni America Capital Management |
| 7 | | LLC, or "Ni America," and all of its subsidiaries, which includes the applicant in this |
| 8 | | proceeding, Palmetto Wastewater Reclamation LLC, doing business as Alpine Utilities, |
| 9 | | which I will hereafter refer to as "PWR" or the "Company." |
| 10 | | |

Q. WHAT IS YOUR EDUCATIONAL BACKGROUND, TRAINING, AND WORK EXPERIENCE?

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I graduated, cum laude, from Texas A&M University with a Bachelor of Business degree. I am a certified public accountant licensed to practice in the State of Texas. I have applied to the South Carolina Board of Accountancy for reciprocity. I have worked with or in the utility industry my entire career and have over fifteen years of experience in water and wastewater. I was first employed by Coopers & Lybrand in 1978 where I ultimately became a partner. During my time with Coopers & Lybrand, I served on its behalf at the Financial Accounting Standards Board from 1986 until 1988, working on projects in the leasing and utility industries. From 1991 until 1995 I worked in investment banking, structuring transactions for both private and public companies in the leasing and utility industries. During those years, I was either a partner of various regional private firms or employed as a Director by CS First Boston. In 1996 I founded AquaSource, Inc., (a multi-state water and wastewater company) and led a team of individuals responsible for completing over 150 transactions in just over two years for clients involved in the water/wastewater industry and the propane gas industry. During that time the business grew from 16 employees with no revenues to over 1,100 employees and almost \$200 million in revenue. Beginning in April 2007, I co-founded Ni America and became President of the water and wastewater utilities that are its subsidiaries. As the Commission is aware, the South Carolina subsidiaries of Ni America are Palmetto Utilities, Inc. and PWR, the latter of which owns the Alpine and Woodlands wastewater systems.

WHAT ARE YOUR JOB RESPONSIBILITIES IN YOUR CURRENT POSITION?

As President and CEO of Ni America, I am ultimately responsible for all acquisitions and day-to-day operations of seven utility subsidiaries, serving approximately 30,000 customers in three states. As President of PWR specifically, my responsibilities include the day-to-day oversight of Company's management, its wastewater treatment operations, customer billing and relations, and supervision of environmental compliance.

Q.

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WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?

The purpose of my testimony is to support the PWR application for rate relief for service provided to customers in the Alpine portion of PWR's service area and provide the Commission with an overview of (1) Ni America and PWR's continuing commitment to bring undercapitalized utility systems into regulatory and environmental compliance and to strive to achieve best industry practices in customer service and operations, (2) our inclusion in the rate filing of expenses relating to cleaning and repairing certain satellite collection systems which are not owned by PWR but connect to its main wastewater trunk line and, as such, are critical to maintaining environmental integrity in its collection system, and (3) the proposed capitalization and subsequent accounting treatment of certain underground expenses normally expensed under the NARUC chart of accounts.

Q. WHAT IS NI AMERICA'S AND PWR'S COMMITMENT TO REGULATORY AND ENVIROMENTAL COMPLIANCE, BEST INDUSTRY PRACTICES, AND

CUSTOMER SERVICE AND HOW HAS IT DEMONSTRATED THAT COMMITMENT?

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A.

Ni America was founded in April 2007 to acquire small to mid-sized water and wastewater companies. Ni America's management consists of 17 dedicated employees with over one hundred combined years of water and wastewater experience. The members of the management team of Ni America pride themselves on having the reputation and dedication to bring undercapitalized utility systems into regulatory and environmental compliance and striving to achieve best industry practices in customer service and operations. In August of 2011, PWR acquired Alpine Utilities, Inc., which was an undercapitalized system plagued with numerous Sanitary Sewer Overflows (SSOs) and desperately in need of plant upgrades and cleaning and repair of its collection systems. In June of 2011, we entered into a Memorandum of Understanding (MOU) with the South Carolina Department of Health and Environmental Control (DHEC) to make needed improvements and repairs over a five year period to the Alpine wastewater plant and collection system. Mr. R. Stanley Jones, as Ni America's President of South Carolina, will discuss the details of the work performed in this regard in his testimony. In summary, we have spent approximately \$3.4 million on the improvements and repairs to date on the work in the Alpine system agreed upon in the MOU and have provided documentation to DHEC as to our progress. We have embraced the exemplary environmental quality performance standards set by Mr. Jones for Palmetto Utilities, Inc. and are committed to applying them at PWR. In May of this year, we took steps to improve our operations performance by engaging a new third-party operator, Utility

Partners, Inc., with a larger regional presence, stronger reputation and more experience in the operations of wastewater utilities of the size of the three systems operated by Ni America subsidiaries in South Carolina. It is our continued belief that the foundation of good customer service is communication, which we believe begins with the direct Company to customer communication opportunities we provide in our Town Hall forums. Our commitment to customer service through this type of communication, as well as the addition of facilities, equipment and payment options, is described in detail in the testimony of Company witness Mr. Rick Melcher. In summary, at Ni America, we strive to continue to improve our policies, procedures, and customer service with the goal of becoming the role model for South Carolina privately owned regulated water and wastewater utilities.

Q.

A.

THE RATE SCHEDULE PROPOSES CERTAIN LANGUAGE PERTAINING TO THIRD-PARTY OWNED SATELLITE SEWER SYSTEMS; WOULD YOU PLEASE EXPLAIN THE IMPACT THESE SYSTEMS HAVE ON THE INTEGRITY OF THE PWR ALPINE SYSTEM?

Yes. Our Alpine collection system is somewhat unique in that it has numerous satellite sewer systems that flow into the Alpine collection system that are not owned by PWR. Even worse, some of these satellite systems represent junction areas between system components that PWR owns and does not own. A primary obligation of PWR is to maintain the integrity of the Alpine system and we are committed to increasing its efficiency and improving the integrity of its collection system. To discharge this

obligation we have undertaken, and are in the middle of, a multi-million dollar program 1 2 to video, clean, and repair the Alpine collection system. We have learned that a large 3 number of the SSOs experienced by the Alpine system prior to our ownership of it were the result of the lack of maintenance in these satellite systems. Therefore, in order to bring the Alpine collection system into compliance, PWR is required to not only clean, 6 repair, and video the trunk and feeder lines that we own, but to insure that the satellite 8 9 10 11 12 13 14 15 16 17 18 1.9 problem.

systems that feed into the Alpine collection system are constructed and maintained to our standards and in accordance with the regulations of the South Carolina Department of Health and Environmental Control. As it relates to the presence of grease in the Alpine system and the occurrence of SSOs throughout the Alpine service area, cleaning and repairing the system that we own loses its benefit if we cannot control the satellite systems that we do not own. Without control of the grease or blockages occurring in these satellite systems, PWR will be forced to clean its own lines again and more frequently than it would otherwise on an ongoing basis. This unnecessary expense will be passed on to customers in rates. Similarly, where a satellite system is not properly constructed and maintained, this results in excessive inflow and infiltration, or "I&I," which leads to increased transportation and treatment costs that are also passed along to customers in rates. Both short-term and long-term solutions are needed to address this

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COMPANY'S PROPOSAL WITH RESPECT Q. SATELITE SYSTEMS CONNECTED TO THE ALPINE SYSTEM?

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As a responsible corporate partner, we are committed to keeping the environment safe for all stakeholders by limiting SSO's in the Alpine service area to the extent possible. As a responsible public utility, we are committed to reducing the costs of maintaining and operating the Alpine system that our customers have to bear. Therefore, in the short term we will continue to clean, repair, and video the satellite systems that feed into our own trunk line when and if we deem it necessary to maintain our system's integrity. We seek to recover in this rate case the costs we have incurred in doing so. To address the issue on a long term basis, we have also requested in this proceeding that the Commission approve language giving PWR the express authority to require owners of satellite systems to either video, clean, and repair their systems to the same regulatory standards we must adhere to as required by DHEC or to reimburse the Company if it undertakes to do the work when the satellite system owners fail to discharge their responsibility. Unfortunately, service termination is not an option in this circumstance due to the fact innocent customers would be adversely affected.

A.

A.

Q. HOW DID PWR ACCOUNT FOR UNDERGROUND COSTS, SUCH AS CLEANING AND VIDEOING THE COLLECTION SYSTEM.

The Uniform System of Accounts for Class A Wastewater Utilities as outlined by the National Association of Regulatory Utility Commissioners (NARUC) requires certain costs, including the cleaning and videoing of collection lines, be accounted for as routine maintenance expenses in account 736.2 Contractual Services —Other Collection Expenses - Maintenance. However, because of the circumstances, we accounted for them in a

slightly different manner. Under the MOU, PWR is committed to video, clean, and repair over 172,000 feet of wastewater collection system within a five year period. That commitment represents a financial obligation to perform underground work estimated to cost over \$4 million. From a regulatory perspective, those costs do not represent either capital items as prescribed by the NARUC chart of accounts, or period costs that reasonably should be expected to be incurred at the same level past the five year period of the MOU. In lieu of expensing those costs on an annual basis, PWR has elected to capitalize those costs in account 186.2 Regulatory Assets and amortize them over five years. We believe that our accounting treatment is consistent with the position taken by other commissions for similar costs. Further, we believe that the proposed treatment of these costs allows Alpine to recover such costs over a reasonable period without the customer incurring an unreasonable increase in rates.

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Q. DOES THIS CONCLUDE YOUR TESTIMONY?

A. Yes, it does.

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THE PUBLIC SERVICE COMMISSION OF 2017 007 25 PM 2: 48

SOUTH CAROLINA

DOCKET NO. 2012-94-S

IN RE:-

| Recl for a for, a and | lication of Palmetto Wastewater amation LLC d/b/a Alpine Utilities djustment of rates and charges and modification to certain terms conditions related to rovision of sewer service. DIRECT TESTIMONY OF DONALD H. BURKETT |
|--------------------------------|---|
| Q. | PLEASE STATE YOUR NAME AND BUSINESS ADDRESS. |
| A. | My name is Donald H. Burkett. My principal place of business is 3101 |
| | Sunset Boulevard, West Columbia, South Carolina 29171. |
| Q. | WHERE ARE YOU EMPLOYED AND IN WHAT CAPACITY? |
| A. | I am employed as the Executive Vice President of Burkett & |
| | Burkett Certified Public Accountants, P.A. where I have worked since 1976. |
| | |
| Q. | WHAT IS YOUR EDUCATIONAL BACKGROUND AND TRAINING |
| | AND WORK EXPERIENCE? |
| A. | I graduated in 1974 from the University of South Carolina with a Bachelor |
| | of Science Degree in Accounting. I am a CPA licensed to practice accounting in |
| | South Carolina and a member of the American Institute of Certified Public |
| | Accountants. From 1974 until 1976, I worked for a regional CPA firm before |

| 1 | | founding Burkett Burkett & Burkett Certified Public Accountants, P.A. in 1976. I |
|-----------------|-----|---|
| 2 | | am a past President of the South Carolina Association of Certified Public |
| 3 | | Accountants. I currently serve as Chairman of the South Carolina Board of |
| 4 | | Accountancy, which regulates the licensure and practice of accounting in the State |
| 5 | | of South Carolina. I have been involved with auditing, tax return preparation, |
| 6 | ÷ | financial services, and advisory services for my entire career for a variety of |
| 7 | | clients, including regulated utilities. |
| . 8 | | |
| 9 | Q. | WHAT ARE YOUR JOB RESPONSIBLITIES IN YOUR CURRENT |
| 10 | | POSITION? |
| 11 | A. | As Executive Vice President of Burkett Burkett & Burkett Certified Public |
| 12 | | Accountants, P.A. I am responsible for coordinating the day-to-day activities of |
| 13 | | approximately 15 professional employees. |
| 14 | | |
| 15 | Q. | HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE PUBLIC |
| 16 ⁻ | | SERVICE COMMISSION OF SOUTH CAROLINA? |
| 17 | A. | Yes. My recent testimonial history is attached hereto as Exhibit DHB-1. |
| 18 | | As noted therein, I have testified before the Commission on behalf of the |
| 19 |) | applicant in the most recent rate relief proceedings involving the Alpine Utilities |
| 20 | | system, which is now owned by Palmetto Wastewater Reclamation LLC, or |
| 21 | | "PWR", which is the applicant in this proceeding. |
| 22 | *** | |

X 12x purt Witness

| 1 | Q. | WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS |
|----------------------------|-----|--|
| 2 | | PROCEEDING? |
| 3 | A. | The purpose of my testimony is to support the application for rate relief of |
| 4 | | PWR, which I will also refer to from time to time in my testimony as the |
| 5 | | 'Company', by addressing its proposed allocation of corporate overhead costs from |
| . 6 | | its upstream ownership entities for ratemaking purposes. |
| 7 | | |
| 8 | Q. | WHAT CORPORATE OVERHEAD COSTS ARE PROPOSED TO BE |
| 9 | | ALLOCATED TO THE COMPANY? |
| 10 | A | The costs comprising the proposed corporate overhead allocation include |
| . 11 | | staff salaries, payroll taxes, benefits, audit, tax return preparation, directors fees |
| 12 | . • | and expenses, sponsor monitor fees, contract services, travel, legal services, office |
| 13 | | costs, insurance, and communications. |
| 14 | | |
| 15 | Q. | DO YOU BELIEVE THE ALLOCATION OF CORPORATE OVERHEAD |
| 16 | | PROPOSED BY PWR IN THIS PROCEEDING IS PROPER? |
| 17 | A. | Yes. PWR is owned by Ni South Carolina LLC, which is in turn owned |
| 18 | 8/ | by Ni America Capital Management LLC. Ni America Capital Management |
| \$ 15° | · | LLC, through various subsidiary entities, owns seven utility systems operating in |
| 17 18 19 19 20 | | South Carolina, Florida and Texas, all of which receive services from it and from |
| 21 | | its operating service subsidiary, Ni America Operating LLC. The costs of Ni |

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America Capital Management LLC and Ni America Operating LLC, are

properly includable in the costs of these downstream utilities if they are

| consistently allocated. The customers of the utilities benefit from receiving | g the |
|---|--------|
| expertise, the management, tax, and accounting services, and the corp | orate |
| governance which the upstream entities provide, but bear only a share | e (or |
| allocation) of the costs associated with providing these resources. This | saves |
| customers from bearing in rates 100% of the costs of a separate, full time star | ff and |
| other resources and expenses incurred in the management of PWR, which | they |
| would have to do if PWR maintained a separate, full time staff to discharge | these |
| functions. These overhead costs are necessary for any well run utility and | when |
| shared through corporate overhead allocations, it results in economies of sca | |
| a savings to the customers. K AND CUSTIMERS QUE 2 100% | ı |
| rate increase? | |
| | |

12 Q. YOU MENTIONED YOUR INVOLVEMENT AS A WITNESS IN THE
13 LAST RATE RELIEF PROCEEDING INVOLVING THE ALPINE
14 SYSTEM; IS THE ALLOCATION OF COSTS THAT IS SOUGHT BY
15 PWR IN THIS CASE THE SAME TYPE OF ALLOCATION THAT WAS

ACCEPTED IN THAT CASE?

A.

No, but the principle behind the allocation in each instance is similar. In the previous rate case, some expenses such as management salaries, rental, and shared equipment were allocated between Alpine Utilities, Inc. and its affiliate, Woodland Utilities Inc., which were under common ownership and control, but not in a parent-subsidiary relationship. That allocation reflected the sharing of certain expenses between two operating entities and an appropriate assignation of costs to each. Customers benefitted from that allocation as it avoided the

1 duplication of costs for each entity. In this case, the allocation is between an 2 operating utility entity and upstream entities providing services that are no longer 3 required to be incurred at the operating level and can be incurred more 4 economically at the upstream company level as it involves incurring costs for 5 multiple operating utility entities subject to economies of scale. 6 7 Q. ARE UTILITY HOLDING AND SERVICE COMPANY STRUCTURES 8 AND ASSOCIATED COST ALLOCATIONS COMMON IN SOUTH 9 CAROLINA? 10 Yes. There are a number of regulated utilities operating in this State 11 which are owned by holding companies which also own service companies and 12 whose costs are allocated to their downstream entities for ratemaking purposes. 13 And this is something that South Carolina shares in common with many 14 jurisdictions. 15 16 Q. IS IT YOUR OPINION THAT THE UTILITY HOLDING AND SERVICE **COMPANY** 17 STRUCTURE AND THE ASSOCIATED COST 18 ALLOCATIONS TO THE OPERATING UTILITIES THEY OWN OR 19 SERVE IS CONSISTENT WITH THE PUBLIC INTEREST? 20 Yes, that is my opinion. Customers benefit from the utility holding 21 company and service company structure because it enables utilities to provide 22 their services at a lower overall cost than would otherwise have to be incurred and 23 passed on in rates. Also, it helps to insure the financial viability of operating

utilities and promotes economic development in the state by attracting necessary capital for utility infrastructure that holding companies can obtain and provide to downstream entities at a lower cost than they would incur if they sought capital on their own. Further, because of the ubiquitous nature of utility holding and service company arrangements in this country, economic development is served by the recognition of such cost allocations. If utility holding and service companies are not allowed to recover their costs appropriately incurred in support of their downstream entities in South Carolina, they will not invest in South Carolina and utility systems, such as the PWR Alpine system, will lack adequate capital needed to improve aging facilities. When capital investment is lessened, the economic benefits which are associated with it, including jobs and tax revenue, are also lessened. Thus, recognition of valid corporate overhead allocations for utilities in South Carolina promotes economic development.

Q. DOES THIS CONCLUDE YOUR TESTIMONY?

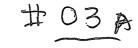
16 A. Yes. It does.

Exhibit DHB-1

- 1. Alpine Utilities Rate Case; SCPSC Docket No. 2008-190-S
- 2. Woodland Utilities, Inc. Adjustment of Rates and Charges; Docket No. 2007-61-S Order No. 2007-473
- 3. Goat Island Water and Sewer Co., Inc. Increase in Rates and Charges; Docket No. 2008-142-W/S

EXHIBIT 3

TESTIMONY OF JOHN C. JUDY, JR.





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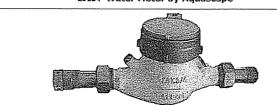
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- Know the accurate volume of water in your pond!
- Critical when treating fish.
 Determining how many fish your pond can support.
 Determining Pump and Filter size.

- Use to determine proper dosages for pond treatments.
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- Solid Bronze Housing.

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Any store Grainger Industria Supply Northern Tool Newegg.com - Kit-Master Newegg.com -UnbeatableSale Siemens Water. Technologies



Seametrics MJ Series Pulse Water Meter Contacting head "pulse" water meters with dry-contact or solld state pickups

Aquascape Pond Water Meter "Pond Water Meter: Helps to determine: bacteria and water treatment rates, proper fish medication dosages, and useful for calculating fish stocking levels. CANNOT

GPI 113255-4 Flowmeter, turbine, for Water, 1 in FNPT 1yef8 Viscosity 5cP, Pressure Rating 150 PSI, Fluid Temp. F, Fluid Temp. Range 0 to 60 Deg. C, Ambient Temperature 14 to 130 F, 55 Mesh

StrainerFlowmeters/TotalizersFuel Meters, ...

GPI TM050-N Flowmeter, PVC, 1 to 10 GPM

15GPM



5.0023E+12, Plastic Water Meter - 1/8 -

(GPM): 1/8 - 15 Weight (lbs): 4

communities and other ...



Water Flow Meter Sensor "The T-MINOL-130 is a water meter for measuring cold and hot water flow rates. Its compact design makes it suitable for use in apartments assisted living

Plastic Water Meter Size: 1/2" NPTE Normal Flow Rate

GPI TM200 Water Meter Economy Grade 2 inch meter with 20 to 200 GPM (76-760Lpm) LCD readout, Field Replaceable batteries. Totalization and Rate of Flow.

Autometer Digital Series Black Face 2 1/16"

Water Temp Gauge 0-300 F Auto Meter 6337 2-1/16in Water Temp, 0- 300 degF -Digital Black Auto Meter's "Sport Comp" digital gauges should be your first choice if you want an eye catching visual ...

1 review



P3 P0550 Water Meter Prevents Over-Watering - Easy-To-Read Lcd Display -Calculated Both Single-Use & Total Water Consumption - Accurately Measures To 1/10Th Of A Gallon

from 42 stores

from 50 stores

Why these products?

\$105

from 3 stores

from 4 stores

\$69

\$135 from 22 stores

\$199 from 24 stores

\$99.40

Siemens Water Technologies

\$105.00

Onset Computer Corporation

\$288

\$73

from 20 stores

EXHIBIT 4

TESTIMONY OF JOHN C. JUDY, JR.

15XM KT +854

Economic and financial indicators

| Economic d | ata |
|------------|-----|
|------------|-----|

| conomic dat change on yea | ta r ago | | | | | | | Current-accour | nt balance | Budget balance | Interest · rates, % | | ita nor¢ |
|------------------------------|--------------------------|--|------------------------------------|---|-----------------------|--------|---|--|---------------------------------------|-------------------|---|-------------------------|----------------------|
| Change on yea | | | | Industrial | Consumer | nrices | Unemployment | latest 12 | % of GDP | % of GDP | 10-year gov't | Currency un Oct 17th | vear ago |
| | Gross dom | estic pro | oduct | production latest | latest | 20121 | rate, % | months, \$bn | 2012 | 20121 | The second control of the second | | |
| | latest | | 20121 | and the second property of | +2.0 Sep | +2.0 | 7.8 Sep | -477.8 Q2 | -3.1 | -7.6 | 1.81 | 6.25 | 6.37 |
| nited States | +2.1 02 | 1.00 | +2.1 | +2.8 Sep | +1.9 Sep | +3.1 | 4.1 025 | +191.1 02 | +2.1 | -2.4 | 3.211 | 78.7 | 76.7 |
| ina | +7.4 03 | +9.1 | +7.8 | +9.2 Sep | -0.5 Aug | +0.1 | 4.2 Aug | +86.2 Aug | +1.4 | -9.2 | 0.77 | 0.62 | 0.63 |
| ipan | +3.2 02 | +0.7 | +2.2 | -4.6 Aug | +2.2 Sep | +2.6 | 7.9 Julit | -88.0 Q2 | -2.5 | -8.4 | 1.71 | 0.98 | 1.02 |
| ritain | -0.5 02 | -1.5 | -0.2 | -1.1 Aug | +1.2 Aug | +1.8 | 7.4 Sep | -56.4 Q2 | 3.1 | 3.4 | $-\frac{1.91}{1.66}$ | 0.76 | 0.73 |
| ınada | +2.9 02 | +1.9 | +2.0 | +1.9 Jul | +2.6 Sep | +2.4 | 11.4 Aug | +77.0 Jul | +0.5 | -3.3 | 1.66 | 0.76 | 0.73 |
| iro Area | -0.4 02 | -0.7 | -0.5 | -2.8 Aug | +2.7 Sep | +2.2 | 4.5 Aug | +4.4 02 | +1.9 | -2.5 | 2.07 | 0.76 | 0.73 |
| ustria | +0.1 Q2 | -7.3 | +0.7 | +2.0 Jul | +2.7 Sep | +2.5 | 7.4 Aug | -8.6 Jan | -0.2 | -3.4 | 2.40 | 0.76 | 0.73 |
| elgium | -0.3 02 | -2.0 | -0.1 | -2.3 Jul | +1.9 Sep | +2.2 | 10.6 Aug | -53.5 Aug | -2.1 | -4.5 | 2.14 | 0.76 | 0.73 |
| rance | +0.3 02 | -0.1 | +0.1 | -0.9 Aug | | +2.0 | 6.8 Sep | +216.9 Aug | +5.6 | -0.3 | 1.66 | 0.76 | 0.73 |
| ermany | +1.0 02 | +1.1 | +0.8 | -1.4 Aug | +2.0 Sep | +1.1 | 25.1 Jul | -18.3 Jul | -6.6 | -7.6 | 17.80 | 0.76 | 0.73 |
| reece | -6.3 02 | na | -6.1 | +2.8 Aug | +0.9 Sep | +3.2 | 10.7 Aug | -39.3 Jul | -2.0 | -2.8 | 4.76 | 0.76 | 0.73 |
| taly | -2.5 Q2 | -3.0 | -2.4 | -5.2 Aug | +3.2 Sep | +2.4 | 10 1 10 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 | +78.8 02 | +7.8 | -4.5 | 1.78 | 0.76 | 0.73 |
| letherlands | -0.4 02 | +0.9 | -0.6 | -0.6 Aug | +2.3 Sep | +2.4 | 25.1 Aug | -39.1 Jul | -2.4 | -6.7 | <u>5.76</u> | 0.70 | $-\frac{0.73}{18.0}$ |
| pain | -1.0 Q2 | -1.7 | -1.7 | 3.1 Aug | | +3.3 | | -3.4 02 | -1.9 | -3.2 | 2.30 | | 5.41 |
| zech Republic | -1.7 Q2 | -1.0 | -1.0 | -3.0 Aug | | | | +20.0 Aug | +4.4 | -3.9 | 1.23 | 5.69 | 214 |
|)enmark | -0.6 02 | -1.6 | +0.4 | +2.2 Aug | | +2.4 | 1 1 1 2 2 2 1 1 PAGE | 4. イン・シャンの おりむ と単語を変する | +1.8 | -2.9 | 4 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - | 212 | 5.61 |
| Jungary | -1.3 02 | -0.9 | -1.2 | +1.4 Aug | | +5.6 | | +77.7 Q2 | +14.1 | +15.3 | 1.89 | 5.63 | 3.14 |
| Norway | +5.0 02 | +4.7 | +4.0 | +0.4 Aug | | +0.6 | The second second second | -19.4 Aug | -3.8 | -3.7 | 4.60 | 3.13 | 30.9 |
| Poland | +2.4 Q2 | па | +2.4 | -5.2 Sep | | +3.6 | | +102.9 03 | +4.4 | -0.8 | 7.85 | 30.8 | 6.64 |
| rotana Russia | +4.0 02 | na | +3.8 | +1.9 Se | | +5.1 | in the second second | +34.5 02 | +6.6 | -0.1 | 1.56 | 6.60 | |
| Kussia Sweden | +1.3 02 | +3.0 | +1.1 | +3.2 Au | | +1.2 | | +78.0 02 | +13.0 | -0.1 | 0.59 | 0.92 | 0.90 |
| Switzerland | +0.5 02 | -0.2 | +1.0 | -0.6 04 | -0.4 Sep | -0.4 | 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 | -59.0 Aug | -7.6 | -2.6 | 8.25 | 1.80 | $-\frac{1.87}{0.00}$ |
| Turkey | +2.9 02 | па | +3.2 | | | +9.: | | -42.1 Q2 | -3.6 | -0.8 | 3.05 | 0.96 | 0.98 |
| Australia | +3.7 02 | +2.6 | +3.4 | +0.5 02 | | +1.9 | or to the Destroy state. | | 45.2 | +1.2 | 0.77 | 7.75 | 7.78 |
| Hong Kong | +1.2 02 | -0.2 | +1.5 | -3 .0 02 | | | | sand an over the province | -4.0 | -6.0 | 8.15*** | 52.9 | 49.0 |
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| Singapore | +2.3 02 | +1.1 | | +0.3 A | | _ | | +43.5 Q2 | | -2.8 | 1.16 | 29.2 | 30.1 |
| South Korea | -0.2 02 | +3.4 | | | b +3.0 Ser | | | +0.4 02 | 202 | -3.8 | 3.54 | 30.6 | 30.6 |
| Taiwan | +4.2 02 | +13.9 | | | ug +3.4 Sej | | | +0.6 02 | | -3.1 | na | 4.71 | 4.22 |
| Thailand | nil 02 | -3.4 | | | ug ** | | 7.2 025 | | | -2.5 | 9.57 | 2.03 | 1.75 |
| Argentina | The second second second | | 5 A | | | | | The same of the sa | | +1.4 | na | 472 | 502 |
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| Colombia | +4.9 Q2 | | TO BE STANFORD | | | | | ن فرنفت | The second state fact | -14.7 | and the second second second | 4.29 | 4.29 |
| Mexico | +4.1 02 | 4.0 | and the first of | The second of the second | | p_+20 | | | | -11.1 | | 6.11 | 5.9 |
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| Israel | +3.4 02 | | | e na | +3.8 A | ug +4 | 4.6 5.4 20 | | 11.0 | | 6.65 | 8.61 | 7.95 |
| Saudi Arabi | a +7.1 20 | | 2 +2. | | Aug 45.0 A | +i | 5.2 24.9 02 | -19.40 | -3.0 | | | | Tuno 111 afect |

Source: Haver Analytics. *% change on previous quarter, annual rate. †The Economist poll or Economist Intelligence Unit estimate/forecast. *Not seasonally adjusted. †New Series, **Year ending June. †1L months. †13-month moving average. *55-year yield ***Official number not reliable; The State Street PriceStats Inflation Index, September 26.88%; year ago 24.38% †††Dollar-denominated bonds.

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<u>CERTIFICATE OF SERVICE</u> 2012-94-S

I, the undersigned, do hereby certify that I have filed a copy of the Direct Testimony and Exhibits of John C. Judy, Jr. via the Public Service Commission of South Carolina's electronic filing system, and on the same day mailed paper copies via the U.S. Mail, first class, postage prepaid, to the following addresses:

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1 man <u>J.m. 255/w/w.m. 255/</u>

November 14, 2012 Columbia, South Carolina Attorney and Authorized Representative for Petitioners